

## LICENSING COMMITTEE

# MEETING TO BE HELD IN CIVIC HALL, LEEDS ON TUESDAY, 15TH DECEMBER, 2015 AT 10.00 AM

#### **MEMBERSHIP**

N Buckley Alwoodley;

R Downes Otley and Yeadon;

J Dunn Ardsley and Robin Hood;

B Gettings Morley North;

M Harland (Chair) Kippax and Methley;

G Hussain Roundhay;

G Hyde Killingbeck and Seacroft;

A Khan Burmantofts and Richmond Hill;

B Selby Killingbeck and Seacroft;

C Townsley Horsforth;
G Wilkinson Wetherby;

B Flynn Adel and Wharfedale;

M Ingham Burmantofts and Richmond Hill;

S McKenna Garforth and Swillington;
A Ogilvie Beeston and Holbeck;

Agenda compiled by: Joh Tel No: 224

Governance Services

Civic Hall

**LEEDS LS1 1UR** 

John Grieve 224 3836

## AGENDA

ltem No	Ward/Equal Opportunities	Item Not Open		Page No
1			APPEALS AGAINST REFUSAL OF INSPECTION OF DOCUMENTS	
			To consider any appeals in accordance with Procedure Rule 15.2 of the Access to Information Procedure Rules (in the event of an Appeal the press and public will be excluded)	
			(*In accordance with Procedure Rule 15.2, written notice of an appeal must be received by the Head of Governance Services at least 24 hours before the meeting)	
2			EXEMPT INFORMATION - POSSIBLE EXCLUSION OF THE PRESS AND PUBLIC	
			To highlight reports or appendices which officers have identified as containing exempt information, and where officers consider that the public interest in maintaining the exemption outweighs the public interest in disclosing the information, for the reasons outlined in the report.	
			2 To consider whether or not to accept the officers recommendation in respect of the above information.	
			3 If so, to formally pass the following resolution:-	
			RESOLVED – That the press and public be excluded from the meeting during consideration of those parts of the agenda designated as containing exempt information on the grounds that it is likely, in view of the nature of the business to be transacted or the nature of the proceedings, that if members of the press and public were present there would be disclosure to them of exempt information	

Item No	Ward/Equal Opportunities	Item Not Open		Page No
3			LATE ITEMS	
			To identify items which have been admitted to the agenda by the Chair for consideration	
			(The special circumstances shall be specified in the minutes)	
4			DECLARATION OF DISCLOSABLE PECUNIARY INTERESTS	
			To disclose or draw attention to any disclosable pecuniary interests for the purposes of Section 31 of the Localism Act 2011 and paragraphs 13-16 of the Members' Code of Conduct.	
5			APOLOGIES FOR ABSENCE	
			To receive apologies for absence (If any)	
6			MINUTES OF THE PREVIOUS MEETING	1 - 8
			To approve the minutes of the last meeting held on 17 <sup>th</sup> November 2015	
			(Copy attached)	
7			MATTERS ARISING FROM THE MINUTES	
			To consider matters arising from the minutes (If any)	
8	City and		REVIEW OF THE CITY CENTRE CIP AREAS	9 - 34
	Hunslet		To consider a report by the Head of Elections, Licensing and Registration which seeks the views of Members on the annual review of the city centre CIP areas.	
			(Report attached)	

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9	Armley		CUMULATIVE IMPACT POLICY FOR ARMLEY	35 -
			To consider a report by the Head of Elections, Licensing and Registration which seeks the views of Members as to whether a cumulative impact policy would be appropriate for Armley, in view of the increase in disorder being experienced in the area.	46
			(Report attached)	
10			LICENSING COMMITTEE WORK PROGRAMME 2015/16	47 - 50
			To note the contents of the Licensing Committee Work Programme for 2015/16	
			(Copy attached)	
11			DATE AND TIME OF NEXT MEETING	
			To note that the next meeting will take place on Tuesday 9 <sup>th</sup> February 2016 at 10.00am in the Civic Hall, Leeds.	
			Recording of this meeting is allowed to enable those not present to see or hear the proceedings either as they take place (or later) and to enable the reporting of those proceedings. A copy of the recording protocol is available from the contacts named on the front of this agenda.	
			Use of Recordings by Third Parties– code of practice	
			a) Any published recording should be accompanied by a statement of when and where the recording was made, the context of the discussion that took place, and a clear identification of the main speakers and their role or title.	
			b) Those making recordings must not edit the recording in a way that could lead to misinterpretation or misrepresentation of the proceedings or comments made by attendees. In particular there should be no internal editing of published extracts; recordings may start at any point and end at any point but the material between those points must be complete	

Item No	Ward/Equal Opportunities	Item Not Open	Page No



#### **Licensing Committee**

#### Tuesday, 17th November, 2015

**PRESENT:** Councillor M Harland in the Chair

Councillors N Buckley, J Dunn, G Hussain, G Hyde, A Khan, B Selby, G Wilkinson,

B Flynn and S McKenna

#### 50 Appeals Against Refusal of Inspection of Documents

There were no appeals against the refusal of inspection of documents

#### 51 Exempt Information - Possible Exclusion of the Press and Public

**RESOLVED** – That, in accordance with Regulation 4 of The Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012, the public be excluded from the meeting during Consideration of the following parts of the agenda designated as exempt on the grounds that it is likely, in view of the nature of the business to be transacted or the nature of the proceedings, that if members of the public were present there would be disclosure to them of exempt information so designated as follows:-

(i) Appendix B to a report entitled "Leeds Festival 2015 – Members Debrief" referred to in Minute No.62 was designated as exempt under Access to Information Procedure Rule 10.4 (3) because it contained information relating to, the financial or business affairs of any particular person, and 10.4 (7), information relating to any action taken or to be taken in connection with the prevention, investigation or prosecution of crime and disorder which may result in future legal proceedings.

It was considered that in respect of the above, the public interest in maintaining the exemption from publication outweighs the public interest in disclosing the information.

(ii) Appendix A to a report entitled "Gambling Act 2015 – Licensing of the Large Casino – Schedule 9 Agreement – Annual Update" referred to in Minute No.63 was designated as exempt under Access to Information Procedure Rule 10.4 (3) because it contained information relating to, the financial or business affairs of any particular person. 10.4 (3), because it contained information relating to, the financial or business affairs of any particular person

It was considered that in respect of the above, the public interest in maintaining the exemption from publication outweighs the public interest in disclosing the information.

#### 52 Late Items

No formal late items of business were added to the agenda. Members were however in receipt of supplementary information in respect of Agenda Item No. 8 De-Regulation Act 2015 and Delegation of enforcement Powers across Authorities – Late responses to consultation (Minute No. 57 refers)

#### 53 Declaration of Disclosable Pecuniary Interests

There were no declarations of Disclosable Pecuniary Interests made at the meeting.

#### 54 Apologies for Absence

Apologies for absence were received from Councillors: Downes, Gettings, Townsley, Ingham and Ogilvie.

#### 55 Minutes of the Previous Meeting

**RESOLVED** – That the minutes of the previous meeting held on 8<sup>th</sup> September 2015 were approved as a true and correct record

#### 56 Matters Arising from the Minutes

There were no issues raised under matters arising

# 57 De-Regulation Act 2015 and Delegation of Enforcement Powers Across Authorities.

The Head of Elections, Licensing and Registration and the City Solicitor submitted a report which drew Members attention to the effect of the introduction of the Deregulation Act 2015, in particular concerns about the ability from 1st October 2015 for Private Hire Operators to sub-contract to firms outside of the Leeds district.

The report highlighted some of the potential consequences and sought the agreement of the Committee to recommend to full Council, delegation of enforcement functions across West Yorkshire authorities to help to minimise concerns across the region.

The Section Head, Taxi and Private Hire Licensing presented the report and responded to Members questions and queries.

Detailed discussion ensued on the contents of the report which included:

- The effect of the introduction of the De regulation Act 2015
- Concerns about the ability for Private Hire Operators to Sub Contract to firms outside the Leeds district
- The delegation of enforcement functions across West Yorkshire

Members were supportive of the proposals and noted that the intention was to seek to widen the cross delegation of enforcement powers to all councils within the West Yorkshire Combined Authority. Officers reported that they would also seek to extend this to other councils, in particular they would discuss this with other councils whose licensed Private Hire vehicles had been seen operating in Leeds, for example with Rossendale Borough Council and Manchester City Council.

Reference was made to the practice currently operating in Birmingham and a suggestion that the West Yorkshire Authorities may wish to adopt the Birmingham model

In responding the Section Head, Taxi and Private Hire Licensing, said that Police support had already been requested but the Police had determined it would not be feasible.

It was suggested that the Chair in consultation with the Executive Board Member responsible and the West Yorkshire Police Crime Commissioner consider further the issue of Police involvement and give further consideration to the model adopted by Birmingham.

A query was raised as to whether the other West Yorkshire authorities were operating to the same timescales as Leeds.

The Head of Elections, Licensing and Registration reported that all Leaders wanted harmonisation across Combined Authorities so it was being dealt with at Leadership level. Leeds was currently drafting a Memorandum of Understanding for all authorities in the West Yorkshire Combined Authorities.

#### **RESOLVED -**

- (i) To recommend to the General Purposes Committee and full Council that the Taxi and private hire enforcement powers as set out in paragraph 3.5 of the submitted report be delegated by Leeds City Council to the other West Yorkshire Combined Authority councils as well as being retained by Leeds City Council as licensing authority. To agree that other councils should be included in the recommendation to the General Purposes Committee and full Council where appropriate
- (ii) To agree to Leeds City Council receiving similar delegated enforcement powers from other West Yorkshire Combined Authority councils and other councils identified and included in the recommendation to the General Purposes Committee and full Council.
- (iii) To recommend to the Executive that the Council's licensing polices be amended to reflect and enable the effective delegation of enforcement functions to other authorities.
- (iv) That the Chair in consultation with the Executive Board Member responsible and the West Yorkshire Police Crime Commissioner

consider further the issue of Police involvement and give further consideration to the model adopted by Birmingham.

# 58 Safeguarding in Taxi & Private Hire Licensing - 12 Month Review of Progress (Draft Report to Executive Board)

The Head of Elections, Licensing and Registration / Assistant Chief Executive (Citizens and Communities) submitted a report which indicated that a report around safeguarding issues and Taxi & Private Hire Licensing would be considered by Executive Board at its meeting on 16<sup>th</sup> December 2015.

It was reported that in bringing the report to Licensing Committee, Members were being afforded the opportunity to consider and contribute to the draft report.

Appended to the report were the following appendices:

 The draft report to Executive Board – Safeguarding in Taxi & Private Hire Licensing – 12 Month Review of Progress (Appendix 1 refers)

The Section Head, Taxi and Private Hire Licensing presented the report and responded to Members questions and queries.

Detailed discussion ensued on the contents of the report which included:

- Background to the Policy Proposals
- Closer Working Relationship with Children's Safeguarding
- Working with Combined Authority
- Working with West Yorkshire

A query was raised as to whether the new proposals were compliant with the "Jay Report"

In responding officers reported that they were reasonably confident nothing had been missed.

Referring to section 4.2 of the submitted report: Equality and Diversity/ Cohesion and Integration, Members suggested that the section appeared to be incomplete

In responding Officers apologised for the omission, there was no detrimental impact on equality and diversity but the full extract would be supplied to Members.

#### RESOLVED -

- (i) That the report be noted and welcomed
- (ii) That the omitted extracted around Equality and Diversity/ Cohesion and Integration be circulated to all Members of the Licensing Committee

(It was noted that an incorrect version of the report had been printed within the agenda pack circulated to Members (the revised version would be recirculated and the incorrect version of the report published on the internet would be replaced and republished)

#### 59 Policy Change Proposals - 'fit and proper' Person Assessment

The Head of Elections, Licensing and Registration submitted a report which identified a potential weakness in the application process in respect of the applicant's personal information being available to Officers when making a 'fit and proper' person assessment, particularly in respect of non UK citizens.

The report set out proposals for a new policy and procedure to be followed by Officers in carrying delegated decisions on personal licence applications.

Appended to the report were the following appendices:

- Background to Policy Proposals (Appendix 1 refers)
- 2014 Additional Safeguarding Proposals Consultation: Talking Point Questionnaire (Appendix 2 refers)
- 2015 Additional Safeguarding Proposals Consultation: Talking Point Questionnaire (Appendix 3 refers)
- Responses to Consultation (Appendix 4 refers)

The Section Head, Taxi and Private Hire Licensing presented the report and responded to Members questions and queries.

Detailed discussion ensued on the contents of the report which included:

- Certificates of good character, from outside of the EU was an issue of concern for the Authority
- Legal advice obtained

Members were supportive of the proposals suggesting a strong policy was required.

The view was expressed that the legal advice contained in the report was clear and the opinion provided by Counsel was reassuring.

Clarification was sought around the issue of officers' discretion, suggestion that this could be an equality issue.

In responding the Section Head, Taxi and Private Hire said that in drawing up the proposed policy change, Counsel had taken care not to discriminate, hence the inclusion of discretion.

**RESOLVED** – That the new policy and procedure be agreed in principle and referred to the Executive for final delegated approval

#### 60 Licensing Committee Work Programme

Members considered the contents of the Licensing Committee Work Programme for 2015/16

**RESOLVED** – That the contents of the Licensing Committee Work Programme for 2015/16 be approved

#### 61 Date and Time of Next Meeting

**RESOLVED** – To note that the next meeting will take place on Tuesday, 15<sup>th</sup> December 2015 at 10.00am in the Civic Hall, Leeds.

#### 62 Leeds Festival 2015 - Members Debrief

The Head of Elections, Licensing and Registration submitted a report advising Members of the matters arising from the 2015 Leeds Festival held in the grounds of Bramham Park between 27<sup>th</sup> and 30<sup>th</sup> August 2015.

The report included a post event report produced by the Environment Department which covered the involvement of both the Health and Safety Team and Noise Team throughout the event (Appendix A refers). Also included was a summary of the outcome of the multi-agency de-briefing meeting held on 7<sup>th</sup> October 2015 at Appendix B (Exempt).

The Principal Licensing Officer, Entertainment Licensing Section, presented the report and together with Mr Melvin Benn, Festival Republic (Event organiser) responded to Members questions and queries.

Detailed discussion ensued on the contents of the report which included:

- 3 noise complaints were received directly by the City Council (1 was not connected to Leeds Festival) this compared to 7 complaints the previous year
- General Health & Safety issues were observed and the site was found to be following good practice
- Good working relationship with the Health and Safety Team
- Good collaboration with Festival Republic (Event organisers)

Members expressed their continued support of the Festival and the work undertaken by the organiser together with support agencies to ensure the smooth running of the event

**RESOLVED –** To note the contents of the report in respect of the debrief following the Leeds Festival 2015 held at Bramham Park.

# 63 Gambling Act 2005 - Licensing of the Large Casino - Schedule 9 Agreement - Annual Update

The Committee received a presentation from Global Gaming Ventures Limited (GGV) which provided an update on the build and fit out of the Casino development within the Victoria Gate shopping complex, which was due to open in September 2016.

Andrew Herd, Chief Executive, GGV provided an overview of the development describing in detail the Licensing, lease arrangements and the financing of the project

James Hepburn, Development Manager, Hammerson spoke about the Casino development in relation to the Victoria Gate scheme

David Matthews (FUSE) addressed the Committee on the Casino Design and fit out. Members viewed an animated virtual walk through of the development.

The contents of the Schedule 9 Agreement were classified as exempt (Access to Information Procedure Rule 10.4 (3)) and were considered in "Closed Session"

#### **RESOLVED -**

- (i) That the Presentation by Global Gaming Ventures Limited be received
- (ii) That the report and accompanying appendices be noted
- (iii) To note that further updates will be delivered on an annual basis



# Agenda Item 8



Report author: Susan Holden

Tel: 51863

#### Report of Head of Elections, Licensing and Registration

**Report to Licensing Committee** 

Date: 15th December 2015

**Subject: Review of the City Centre CIP Areas** 

Are specific electoral Wards affected?		☐ No
If relevant, name(s) of Ward(s): City and Hunslet		
Are there implications for equality and diversity and cohesion and integration?	☐ Yes	⊠ No
Is the decision eligible for Call-In?	☐ Yes	⊠ No
Does the report contain confidential or exempt information?	☐ Yes	⊠ No
If relevant, Access to Information Procedure Rule number: Appendix number:		

#### Summary of main issues

- 1. The Council adopted the first Licensing Act 2003 Statement of Licensing Policy in 2005 and this policy has been reviewed on a three yearly basis in line with the requirements of the legislation.
- 2. In April 2012, HM Government amended the Licensing Act so that the requirement to review the Policy changed from three years to five years. In December 2013 Licensing Committee approved a change to the city centre cumulative impact policy, which forms part of the Statement of Licensing Policy, to enable the areas that relate to this particular policy to be reviewed annually.
- 3. This report provides details of this year's review of the city centre cumulative impact policy areas.

#### Recommendations

- 4. That Licensing Committee review the proposed cumulative impact policy areas for the city centre.
- 5. That Licensing Committee endorse the new cumulative impact evidence for the city centre and the revised map of the city centre.

#### 1 Purpose of this report

1.1 To present to Licensing Committee the annual review of the city centre CIP areas.

#### 2 Background information

- 2.1 Section 5 of the Licensing Act 2003 requires licensing authorities to prepare and publish a statement of licensing policy every three years. The council's first Statement of Licensing Policy was adopted by Council on 12<sup>th</sup> January 2005 and has been reviewed every three years since then.
- 2.2 In April 2012 the Police Reform and Social Responsibility Act changed the length of the lifetime of a policy from three to five years. This necessitated a different approach to the City Centre CIP, which due to the dynamic nature of the night time economy would need to be reviewed more frequently than every 5 years.

#### 3 Main issues

- 3.1 The current CIP was adopted as part of the Licensing Act 2003 Statement of Licensing Policy 2014 to 2018 in December 2013. The new policy specified that the city centre CIP evidence and map would be revised each year based on the most recent crime and disorder statistics supplied by West Yorkshire Police, although the scope and wording of the cumulative impact policy would remain the same. The review is scheduled for the latter part of the year so that it can take effect in January.
- 3.2 Officers from Entertainment Licensing issued a call for evidence from the Responsible Authorities and other partners through the Licensing Enforcement Group.
- 3.3 Officers met with West Yorkshire Police who provided crime statistics for the preceding 12 months which is attached at **appendix 1**.
- 3.4 From this information draft amendments were made to the CIP. The new guidance document is attached at **appendix 2**.
- 3.5 Briefly, there has been a lot of work done in the Call Lane/Lower Briggate/Duncan Street area, which has shown a reduction in theft on the premises. These initiatives have been in conjunction with the premises in the area. This work has come to fruition this year with an overall reduction in theft.
- 3.6 However assault and theft incidents remain high and this year the council's Highways Department in conjunction with West Yorkshire Police has put in place a permanent road closure on Call Lane after 11pm at the weekends. This action is supported by Entertainment Licensing's Enforcement and Liaison Team.
- 3.7 The only change recommended by West Yorkshire Police and officers from Entertainment Licensing is to reduce the red area to exclude Assembly Street and the area to the rear of the Corn Exchange. Many premises have now closed in this area and with the exception of one premises which is currently under action planning, there are very few incidents in this part of the city now.

- 3.8 It is clear from the Police evidence that the Albion Street/Woodhouse Lane area continues to be problematic. Consequently, it is recommended that the new red area introduced last year and supported at Licensing Subcommittee hearings be remained.
- 3.9 The new night-time economy area around Merrion Street and Cross Belgrave Street, although vibrant and popular, has not seen the levels of crime and disorder that are predominant in other parts of the city. The new bars have opened and it is hoped that this area, properly managed, will not see an increase in problems, however it will be kept under review.

#### 4 Corporate Considerations

#### 4.1 Consultation and Engagement

4.1.1 This year the decision was made not to consult upon the change to the red area of the CIP as it would not be cost effective to do so. This was because only a small change was recommended and the risk of challenge low.

#### 4.2 Equality and Diversity / Cohesion and Integration

4.2.1 Equality and diversity, cohesion and integration have been considered each time the policy is reviewed. At this time there are no implications for equality and diversity/cohesion and integration.

#### 4.3 Council Priorities and Best Council Plan

- 4.3.1 The licensing regime contributes to the following Best Council Plan 2015-20 outcomes:
  - Improve the quality of life for our residents, particularly for those who are vulnerable or in poverty;
  - Make it easier for people to do business with us.
- 4.3.2 The licensing regime is linked to the Best Council Plan objectives:
  - Supporting communities and tackling poverty, and
  - · Becoming a more efficient and enterprising council

#### 4.4 Resources and value for money

4.4.1 Reviewing any policy does have a cost associated with it. However, it is considered good value for money as a robust policy supports the decisions of the Licensing subcommittees and therefore reduces the risk of legal challenge.

#### 4.5 Legal Implications, Access to Information and Call In

4.5.1 It is good practice to ensure that the documents the council relies upon to inform licensing decisions are accurate and up to date as this reduces the risk of a successful legal challenge.

#### 4.6 Risk Management

4.6.1 As previously stated the review of the CCCIP areas reduces the risk of legal challenge to the licensing subcommittee decisions.

#### 5 Conclusions

5.1 The revised police evidence showed that a small change was need to the current City Centre CIP.

#### 6 Recommendations

- 6.1 That Licensing Committee review the responses to the consultation and the proposed amended cumulative impact policy areas for the city centre.
- 6.2 That Licensing Committee endorse the new cumulative impact evidence for the city centre and the revised map of the city centre.

#### 7 Background documents<sup>1</sup>

7.1 There are no unpublished background documents that relate to this matter.

1

<sup>&</sup>lt;sup>1</sup> The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.



# Leeds City Centre: Night time Economy Related Crime

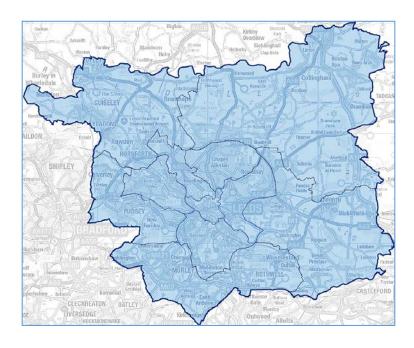
November 2015

#### **Produced by the Leeds District Analytical Unit**

Authorised by: Liam Topp, Senior Intelligence Analyst, LDAU
Author(s): Ian Crossley, Intelligence Analyst, LDAU
Date Version 2.2 – 27<sup>th</sup> November 2015

File Location: WYP Infoshare > Leeds District > Crime Nominal Related >

Intelligence > Leeds District Analytical Unit > a. Completed Work



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#### **Introduction and Aims**

The aim of this document is to highlight crime risk areas and crime levels during the night time economy in Leeds city centre. This document should inform police and partners to aid in the reduction of crime.

This document is protectively marked **NOT PROTECTIVELY MARKED** under the government protective marking scheme.

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### Methodology

A variety of Corvus searches were used to extract the relevant offence, property and victim details used in the subsequent analysis. The following general criteria were used in relation to extracting the information.

Date Range: Date 1st Crimed: 01 September 2008.31 August 2015

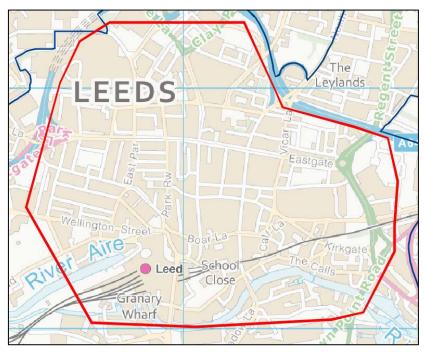
Offences: Theft from Person, Theft non Specific, Robbery, Assault, Affray, Murder/Manslaughter, Drunk & Disorderly, Public Order

Night time economy is taken as 18:00-05:59.

Further examination was performed using MS excel. Map Modeller, the Force GIS was used for mapping purposes and analysis. Additional reference has been made to source systems, including Niche. Some data may have been gathered from outside agencies, such as partners, other ACPO forces or the Home Office. Where this is the case it has been referenced accordingly.

### 1. Defined Leeds City Centre area

Throughout this document, data that falls into the area shown within the red line below will be classified as "Leeds City Centre" and will be referred to as such throughout the document.



### 2. Key Findings

- Overall offending in Leeds City centre has dropped in the 14/15 year by 785 when compared to 13/14.
- Although Theft non Specific and Theft from Person have dropped against the preceding year, they have the greatest volume in 14/15 and also since 2008.
- Most incidents in licensed premises are thefts or assault. The number of assaults in licensed premises has increased in 14/15 compared to 13/14, as has the number of associated alcohol involved flags.
- During the DTE, thefts are a problem despite a drop in 14/15 compared to 13/14.
- During the NTE, assaults increase and are greater than the same figure last year.
- Call Lane, Briggate and Albion Street have had the most offences on them in 14/15.
- Assaults are roughly split between off street and on street offending in 14/15 and are consistently so over the examined period. There are more reports of off street theft offences than on street.
- Seasonality shows assault, drunk & disorderly, theft from person and theft non-specific reduce over the summer months of May – August and increase steadily peaking in December.
- Hotspot locations for NTE offending are around Duncan Street and Lower Briggate.
- The top 3 offence categories assault, theft from person and theft non-specific, tend to occur in two broad locations. Area 1 is around Merrion Street/Woodhouse Lane/New Briggate. Area 2 is around Boar Lane/Duncan Street/Lower Briggate/ Call Lane and has a denser amount of offences.
- Males are generally victims and offenders in assaults. Females are more likely to be victims in theft offences.

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# 3. Performance: Leeds City Centre

The first three tables cover both the day time economy (DTE) and night time economy (NTE). The last differentiates between the two periods.

#### All data

Occurrence Type	2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015	<b>Grand Total</b>	Change 13/14 to 14/15
AFFRAY	59	87	86	50	49	26	28	385	2
ASSAULT	1047	1107	1131	877	831	749	925	6667	176
DRUNK AND DISORDERLY	528	549	628	651	667	374	267	3664	-107
MURDER/MANSLAUGHTER	3	2	1	1	2	0	2	11	2
PUBLIC ORDER	226	249	217	164	162	132	141	1291	9
ROBBERY	112	98	58	65	53	68	56	510	-12
THEFT FROM PERSON	841	1158	1620	1844	1970	1702	1159	10294	-543
THEFT NON SPECIFIC	1398	1493	1723	1833	2043	1771	1459	11720	-312
Grand Total	4214	4743	5464	5485	5777	4822	4037	34542	-785

#### Licensed Premises Flag

Occurrence Type	2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015	<b>Grand Total</b>	Change 13/14 to 14/15
AFFRAY	8	12	11	7	4	4	5	51	1
ASSAULT	251	218	261	157	143	127	179	1336	52
DRUNK AND DISORDERLY	27	23	16	26	20	10	6	128	-4
MURDER/MANSLAUGHTER	1	0	0	0	0	0	0	1	0
PUBLIC ORDER	21	19	13	5	6	5	3	72	-2
ROBBERY	3	9	5	1	0	0	1	19	1
THEFT FROM PERSON	316	571	960	982	1090	702	451	5072	-251
THEFT NON SPECIFIC	508	631	750	718	760	609	504	4480	-105
Grand Total	1135	1483	2016	1896	2023	1457	1149	11159	-308

#### Alcohol involved flag

Occurrence Type	2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015	Grand Total	Change 13/14 to 14/15
AFFRAY	46	62	58	31	25	11	12	245	1
ASSAULT	677	768	717	324	292	221	293	3292	72
DRUNK AND DISORDERLY	521	543	588	471	480	296	227	3126	-69
MURDER/MANSLAUGHTER	3	0	0	1	1	0	0	5	0
PUBLIC ORDER	103	100	85	53	58	31	22	452	-9
ROBBERY	29	29	14	8	7	8	8	103	0
THEFT FROM PERSON	84	141	178	100	82	55	30	670	-25
THEFT NON SPECIFIC	105	109	118	66	54	38	31	521	-7
Grand Total	1568	1752	1758	1054	999	660	623	8414	-37

# Offences by day or night time economy

Occurrence Type	2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015	DTE Total	Change 13/14 to 14/15
AFFRAY	5	9	11	3	11	0	3	42	3
ASSAULT	239	226	238	171	184	151	170	1379	19
DRUNK AND DISORDERLY	104	71	61	74	72	33	27	442	-6
MURDER/MANSLAUGHTER	1	1	0	0	0	0	1	3	1
PUBLIC ORDER	111	101	91	63	62	76	82	586	6
ROBBERY	46	27	21	24	17	24	11	170	-12
THEFT FROM PERSON	339	419	389	478	526	678	385	3214	-293
THEFT NON SPECIFIC	652	658	711	758	909	847	668	5203	-179
Grand Total	1497	1512	1522	1571	1781	1809	1347	11039	-462

#### NTE

Occurrence Type	2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015	NTE Total	Change 13/14 to 14/15
AFFRAY	54	78	75	47	38	26	25	343	-1
ASSAULT	808	881	893	706	647	598	755	5288	157
DRUNK AND DISORDERLY	424	478	567	577	595	341	240	3222	-101
MURDER/MANSLAUGHTER	2	1	1	1	2	0	1	8	1
PUBLIC ORDER	115	148	126	101	100	56	59	705	3
ROBBERY	66	71	37	41	36	44	45	340	1
THEFT FROM PERSON	502	739	1231	1366	1444	1024	774	7080	-250
THEFT NON SPECIFIC	746	835	1012	1075	1134	924	791	6517	-133
Grand Total	2717	3231	3942	3914	3996	3013	2690	23503	-323

### Offences from premises managed by BTP for 2014-2015.

Occurrence Type	DTE	NTE	Total
AFFRAY	0	3	3
ASSAULT	1	14	15
DRUNK AND DISORDERLY	1	19	20
MURDER/MANSLAUGHTER	0	0	0
PUBLIC ORDER	0	0	0
ROBBERY	0	0	0
THEFT FROM PERSON	5	101	106
THEFT	0	2	2
Grand Total	7	139	146

# 4. Night Time Economy (18:00-05:59)

#### 4.1 The tables below relate to Leeds City Centre night time economy offending only

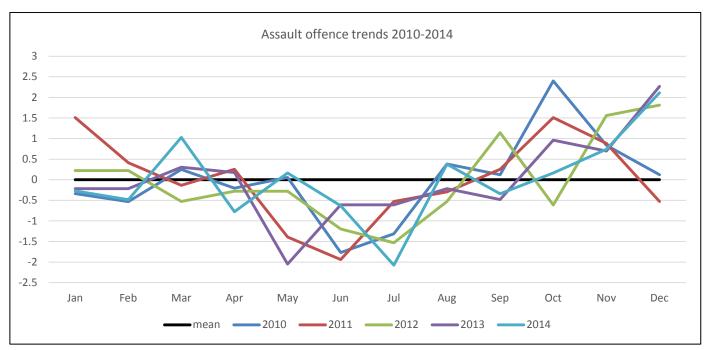
The table below shows the top 10 streets where NTE offending occurs

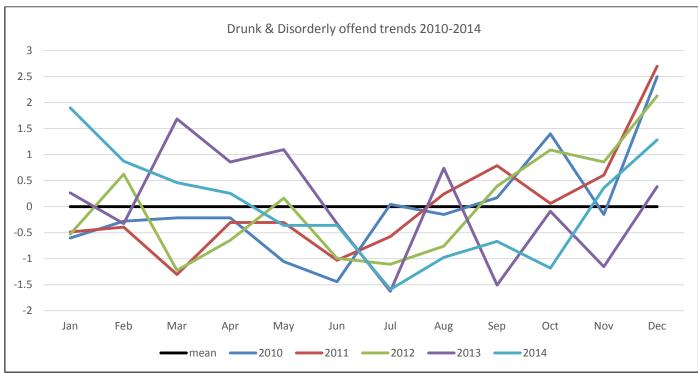
Row Labels	2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015	<b>Grand Total</b>
CALL LANE	268	298	524	610	727	597	537	3561
BRIGGATE	184	232	288	447	458	390	392	2391
ALBION STREET	160	218	421	456	393	263	192	2103
WOODHOUSE LANE	248	308	432	328	316	215	169	2016
COOKRIDGE STREET	159	144	254	263	190	82	104	1196
DUNCAN STREET	83	100	169	185	219	190	112	1058
NEW BRIGGATE	191	235	228	159	124	39	37	1013
THE HEADROW	174	190	128	138	126	104	71	931
BOAR LANE	183	159	158	94	96	114	121	925
MERRION STREET	90	128	90	69	99	66	70	612

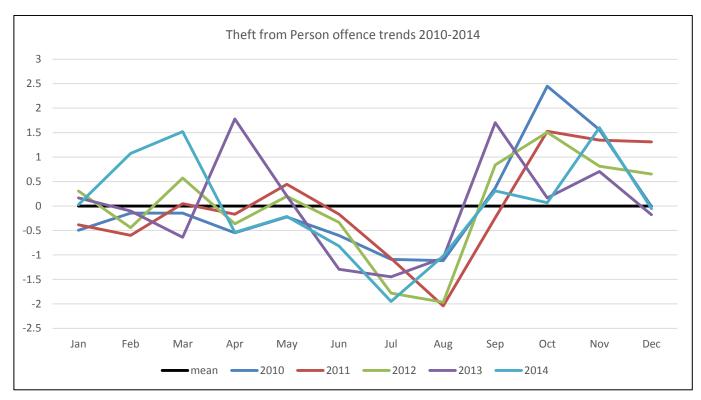
This table shows offences committed off street or on street. 7% of entries had a blank location qualifier.

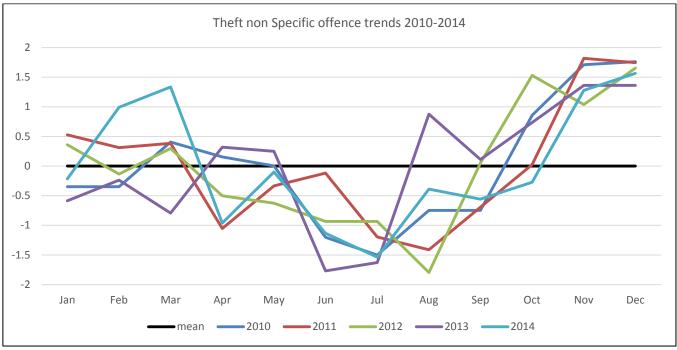
	This table shows offences committee off street of off street. 7% of entries had a blank location qualifier.						• •		
	OFF STREET								
Row Labels	2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015	Total	Change 13/14 - 14/15
AFFRAY	10	16	21	10	5	6	8	76	2
ASSAULT	381	380	386	234	233	200	289	2103	89
DRUNK AND DISORDERLY	59	61	57	63	55	33	20	348	-13
MURDER/MANSLAUGHTER	0	0	0	0	0	0	0	0	0
PUBLIC ORDER	50	65	41	23	17	13	13	222	0
ROBBERY	9	12	9	6	2	3	4	45	1
THEFT FROM PERSON	366	635	1089	1150	1195	815	576	5826	-239
THEFT NON SPECIFIC	616	775	926	932	971	795	693	5708	-103
Grand Total	1491	1944	2529	2418	2478	1865	1603	14328	-262
				ON STREET					
Row Labels	2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015	Total	Change 13/14 - 14/15
AFFRAY	44	62	51	33	25	15	14	244	-1
ASSAULT	421	499	479	321	268	248	308	2544	60
DRUNK AND DISORDERLY	356	410	491	396	402	216	165	2436	-51
MURDER/MANSLAUGHTER	1	0	1	1	0	0	0	3	0
PUBLIC ORDER	65	82	76	57	53	23	31	387	8
ROBBERY	56	59	27	32	22	36	34	266	-2
THEFT FROM PERSON	132	102	138	167	195	166	180	1080	14
THEFT NON SPECIFIC	56	59	81	100	102	90	72	560	-18
Grand Total	1131	1273	1344	1107	1067	794	804	7520	10

**4.2** Seasonality. The charts below show the seasonality of NTE offending in Leeds City centre.





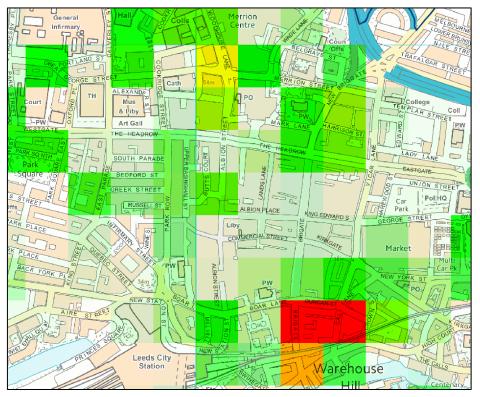




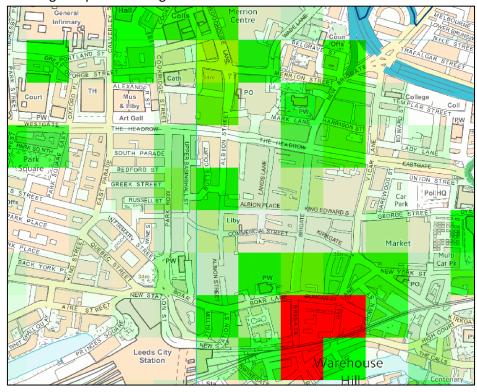
Common to all these offence types is a lull in volume over the summer months roughly between May –
 August. Offending increases from around August onwards. This coincides with the new intake/returning students to the Leeds Universities and the general approach towards the Christmas season.

#### 4.3: Maps

**Map 1** below shows all historic offending (of offences included in this document) in Leeds City Centre from 2008-2014.



Map 2 shows offending hotspots covering 2014-2015



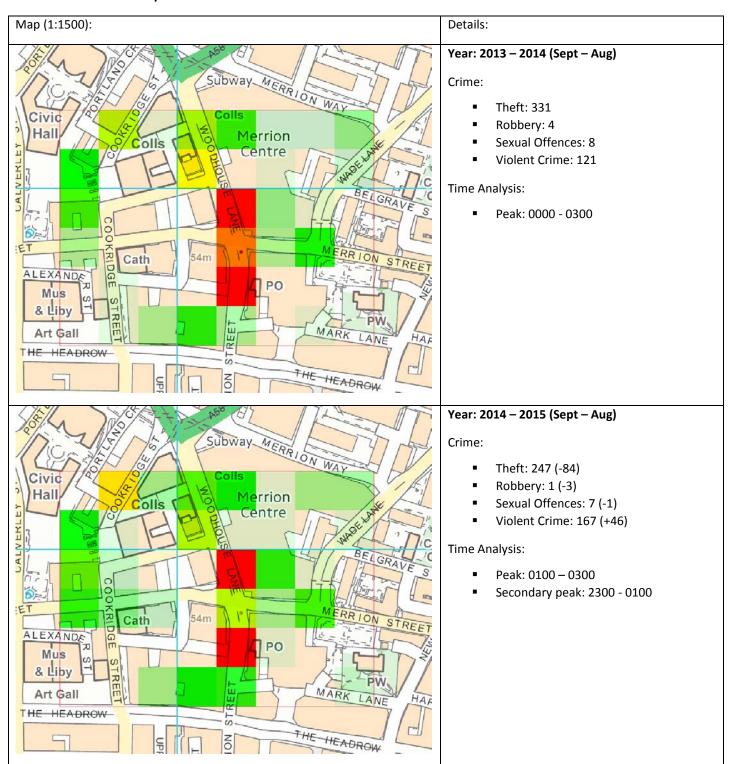
### 5. CIP Red Area – comparisons:

The following areas have been selected in line with the existing 'CIP Red Areas'. The subsequent analysis has been performed on 50m 'hotspots'. The stated crime figures and time analysis is taken from offences occurring with the red outlining square, between 1800 - 0559. Only Violent Crime, Sexual, Other Theft and Robbery offences have been included in this analysis.

#### **Call Lane Red Area:**

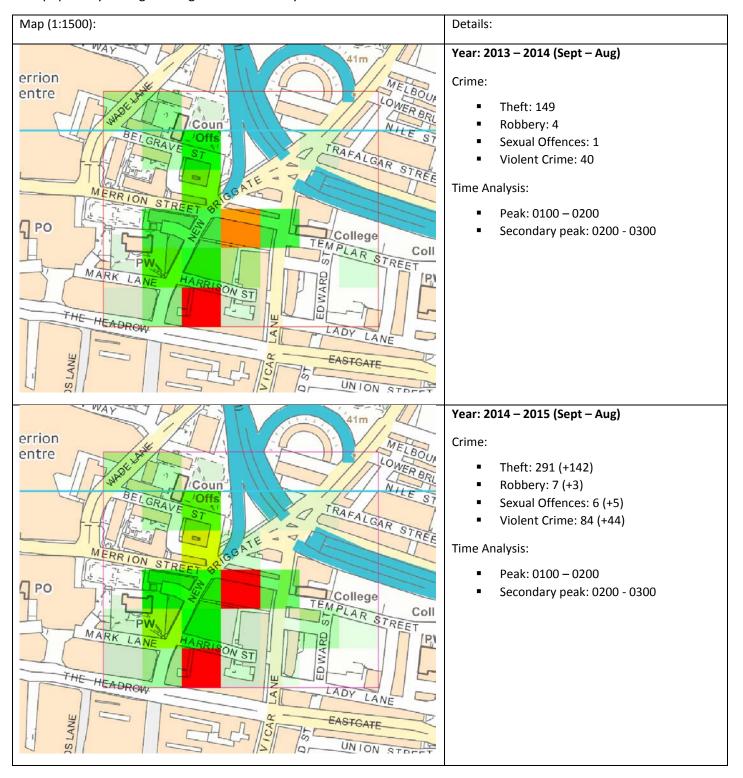


#### Albion Street / Woodhouse Red Area:



#### **Cross Belgrave Street / Merrion Street / New Briggate:**

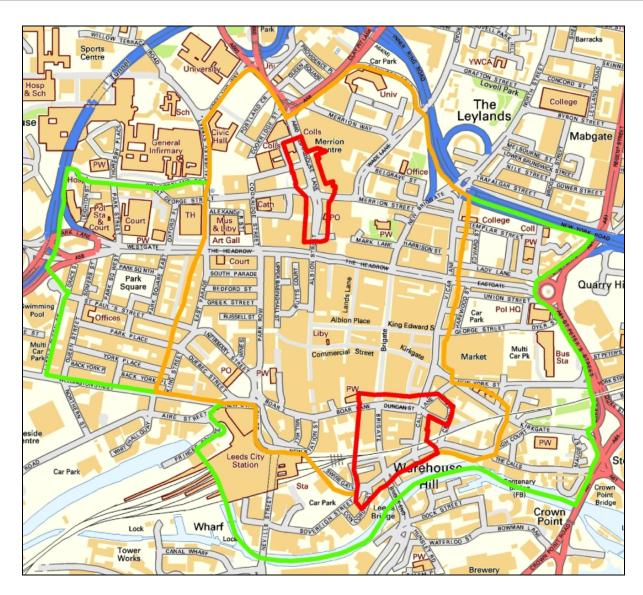
The following area is not a designated 'red area' in the existing CIP; although, it has been noted as an emerging area of popularity during the 'Night Time Economy'.



# City Centre CIP 2016

#### Licensing Act 2003





Area 1 relates to the city centre. West Yorkshire Police has shared information and statistics that show that the nature of the city centre is such that the cumulative impact of licensed premises leads to problems that aren't experienced in other parts of the city and this can be attributed to the density of licensed premises in specific areas. The number and close proximity of venues on a street can result in difficulties in identifying individual premises as causing problems and so action planning and reviewing individual licences is not possible.

As a consequence the closure or opening of businesses can have a dramatic effect on reported crime and reported incidents in an area. While individual premises are dealt with using the review process, there are areas in Leeds city centre which may become saturated as new businesses open or existing businesses change their style of operation.

In addition the council recognises that a previous problem area can be improved by the introduction of new styles of business types, such as food led premises and seeks to encourage this.

This dynamic nature has created difficulties in setting a policy for the city centre that will be relevant for five years until the next formal review. Therefore the council has adopted an approach of designating areas within the city centre CIP as 'red' or 'amber' based upon an analysis of crime and disorder in the night time economy and will review these areas on an annual basis.

Areas that are considered highly saturated and that are experiencing particularly high levels of crime, disorder and/or nuisance will be designated as red areas. The policy states that the council will seek to refuse all applications in these **red areas** on the basis that the impact on the licensing objectives is at such a level that the area cannot support any more premises opening or extending their hours and that the council will only grant applications in the red zone in exceptional cases, and those exceptional cases would be where the premises can demonstrate that they will not impact on the issues already being experienced in the area.

Any variation that will effectively increase the occupancy of premises will be viewed in a similar light to new applications as they will increase the available capacity in the same way a new premises in that area would, which in the red area would be unacceptable. Management controls such as door staff checking occupancy may not be effective enough on busy nights to stop an increase in the number of people within the red zone and so potentially lead to more crime and disorder.

The amber area is an area which is of concern based upon an analysis of issues within the night time economy that are relevant to the licensing objectives, and the council will expect applicants to offer additional measures tailored to the problems in that area.

All other areas within the city centre CIP will be designated **green areas** where good quality applications will be generally be more acceptable even though the area is a CIP area.

It is the council's policy, on receipt of relevant representations, to

- refuse new and variation applications in the red area
- to seek additional measures for new and variation applications in the amber area
- To seek good quality applications for application in the green area

This applies to alcohol led premises such as bars, pubs and nightclubs, and for premises seeking late night refreshment such as takeaways and late opening restaurants.

#### Changes in the last year

In the last year the Council has received a number of applications within the area designated as the red zone in 2015. There has been a trend for existing operators to apply for minor and full variations to bring into use areas which were unlicensed previously, such as roof spaces and redundant boiler rooms. In all cases the premises licence holder has undertaken to keep their capacity the same. However this trend for increasing the licensed area is concerning as the ability to control capacity is difficult.

The issues with disorder in the street on Call Lane has led to a number of variations of a road closure during the night time economy hours, with the council settling on a full road closure between 11pm and 5am on the Friday, Saturday and Sunday night which took effect in October 2015. The sheer numbers of people, often intoxicated, in the street during these hours highlights the need for the overall capacity of the red area to decrease, not increase and so encourage people to drink elsewhere in the city.

#### **Police Reporting**

West Yorkshire Police has produced a crime report "Leeds City Centre: Night Time Economy Related Crime" dated November 2015 which has been referred to when reviewing the red and amber zones for 2016. This report is referred to as the Police report in this document.

In 2014 Her Majesty's Inspectorate of Constabulary carried out an inspection into the way the 43 police forces in England and Wales recorded crime data. This inspection was the most extensive of its kind that HMIC has ever undertaken into crime data integrity. Further information on the Inspection can be found here:

#### https://www.justiceinspectorates.gov.uk/hmic/our-work/crime-data-integrity/

The subsequent report made a number of recommendations and police forces responded by introducing changes in crime recording practices. This has resulted in an increase in the number of recorded crimes in West Yorkshire. Analysis of the changes in crime levels, along with a number of other measures, concluded that a proportion of these recent increases were related to administrative change rather than an increase in criminality. Specifically this change in recording practise has impacted on the level of 'violence against the person', in particular 'violence without injury' as many lower level offences were not previously being recorded.

With respect to the police report, which is extracted in this document, the figures relating to crime other than violent crime are comparable to previous years. The comparisons between red zones provided in this report can also be considered accurate when compared against the same year.

However when viewing the statistics in this report, it must be borne in mind that the Licensing Authority will wait until the report is repeated next year to see if there is a true increase in crime before making substantial changes to the red areas based on violent crime reporting.

#### General

There are two distinct areas in the city where extra police resources are deployed on a regular basis. These areas are the Call Lane area and the Albion Street/Woodhouse Lane area. Premises in those areas also deploy street marshals at their own expense as it has been recognised that incidents on the street require extra attention and that early intervention can prevent an escalation in the severity of incidents on the street.

As police resources are reducing each year, priorities have been realigned. There has been a reduction in the number of arrests for drunk and disorderly but an increase in assault. The increase in assaults could be due to early intervention methods being cut back, such as the street marshalling scheme and intervention at an early level (i.e. arresting people for being drunk and disorderly), and so the low level offences are escalating to the more serious assault charge.

The following tables have been extracted from the police report and show the levels of crime reported over the last three years.

This table covers both day time and night time economy in the city centre.

Occurrence Type	2012/2013	2013/2014	2014/2015	Change 13/14 to 14/15
AFFRAY	49	26	28	+2
ASSAULT	831	749	925	+176
DRUNK AND DISORDERLY	667	374	267	-107
MURDER/MANSLAUGHTER	2	0	2	+2
PUBLIC ORDER	162	132	141	+9
ROBBERY	53	68	56	-12
THEFT FROM PERSON	1970	1702	1159	-543
THEFT NON SPECIFIC	2043	1771	1459	-312
<b>Grand Total</b>	5777	4822	4037	-785

This table shows the night time economy only.

Occurrence Type	2012/2013	2013/2014	2014/2015	Change 13/14 to 14/15
AFFRAY	38	26	25	-1
ASSAULT	647	598	755	157
DRUNK AND DISORDERLY	595	341	240	-101
MURDER/MANSLAUGHTER	2	0	1	1
PUBLIC ORDER	100	56	59	3
ROBBERY	36	44	45	1
THEFT FROM PERSON	1444	1024	774	-250
THEFT NON SPECIFIC	1134	924	791	-133
<b>Grand Total</b>	3996	3013	2690	-323

This table provides the data for premises managed by British Transport Police for 2014-15.

Occurrence Type	DTE	NTE	Total
AFFRAY	0	3	3
ASSAULT	1	14	15
DRUNK AND DISORDERLY	1	19	20
MURDER/MANSLAUGHTER	0	0	0
PUBLIC ORDER	0	0	0
ROBBERY	0	0	0
THEFT FROM PERSON	5	101	106
THEFT	0	2	2
Grand Total	7	139	146

Theft, which in the night time economy is generally theft of mobile phones, has reduced significantly due in part to changing technology making phones less attractive but also due to significant work by West Yorkshire Police and the licensed premises on campaigns about keeping phones safe.

The top 10 streets for crime in the city centre remain broadly the same. The top three streets have not changed in the last 3 years although reported crime has reduced overall. The levels are still considered very high. The table below shows the top 10 streets where night time economy offending occurs

The table below shows the top 10 streets where NTE offending occurs:

Row Labels	2012/2013	2013/2014	2014/2015
CALL LANE	727	597	537
BRIGGATE	458	390	392
ALBION STREET	393	263	192
WOODHOUSE LANE	316	215	169
COOKRIDGE STREET	190	82	104
DUNCAN STREET	219	190	112
NEW BRIGGATE	124	39	37
THE HEADROW	126	104	71
BOAR LANE	96	114	121
MERRION STREET	99	66	70

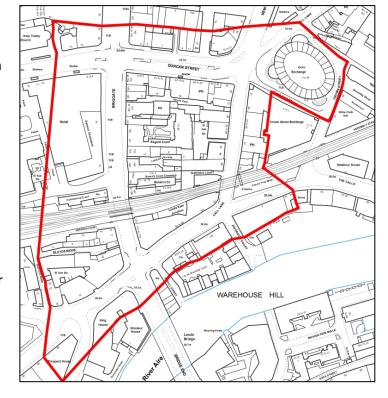
#### **Call Lane Red Area**

The block of premises bounded by Briggate (also known as lower Briggate), Call Lane and Duncan Street remain the predominant hot spot area this year.

This area is still highly concerning and the fact that this area is saturated cannot be overestimated.

There has been an increase in theft and violent crime in the past twelve months. Comparing the assault statistics between the three areas of most concern shows this area to have almost seven times the thefts and four times the violent crime of the other red area, Albion Street/Woodhouse Lane.

This alone shows how important it is that the capacity in this area is not



increased and the desire would be to reduce capacity in this area. This increase in capacity would be a consideration for applications to extend hours as well as licensable area.

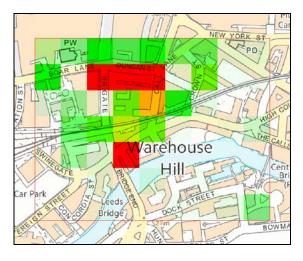
In the last year there have been no significant problems around Assembly Street or the area behind the Corn Exchange. The problems that have been experienced in this area, in most cases, can be attributed to one premises, which is currently under action planning and is working with West Yorkshire Police to resolve the issues. Therefore the red area has been reduced to remove Assembly Street and the area behind the Corn Exchange.

In the last year the Licensing Authority has received a number of applications in the red area. One premises applied to remove conditions that tied the premises into a food led operation, which was refused. The licensing subcommittee did approve some structural alterations.

Another application for extended hours was granted, but the operating schedule offered to shut parts of the premises earlier, offered a food led operation on the first floor, and applied various other conditions. A third application for the grant of a new premises licence proposed an early closing time, full food menu and an emphasis on music concurrent with their retail business. This was/was not considered an exceptional application and was granted/refused. (the outcome of this application will be updated after the hearing).

These applications show that providing an exceptional case that proves the premises would not impact on the issues already being experienced in the area does allow the Licensing Authority to grant applications in the red area.

There has been a dramatic increase when comparing theft and violent crime in 2013/14 to 2014/15. However, as previously stated this could be due to a change in reporting with the 2014/15 figures being a truer reflection of criminality in this area.



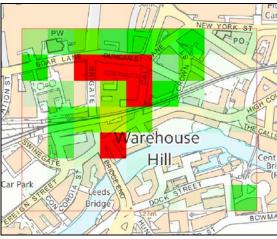
#### Year: 2013 - 2014 (Sept - Aug)

#### Crime

•	Theft	995
•	Robbery	11
•	Sexual Offences	15
•	Violent Crime	298

#### **Time Analysis**

■ Peak 00:00 – 04:00 hrs



#### Year: 2014 - 2015 (Sept - Aug)

#### Crime

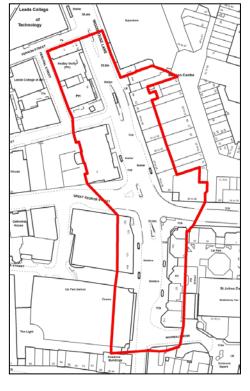
•	Theft	1788 (+793)
•	Robbery	21 (+10)
•	Sexual Offences	37 (+22)
•	Violent Crime	690 (+392)

#### Time Analysis

■ Peak 00:00 – 04:00 hrs

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#### **Albion Street/Woodhouse Area**

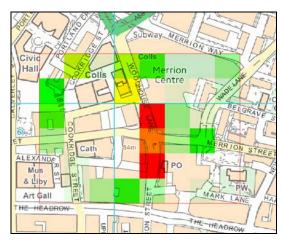


In the last year we have received three applications for licensed premises in this area – a restaurant serving a range of Caribbean food and cocktails and two takeaway premises. The restaurant was granted with conditions which tied it to a food led operation closing at 1am, but the two takeaway applications were refused.

Albion Street and Woodhouse Lane remain in the top 4 streets for reported crime.

Although the crime stats show a reduction in theft, robbery and a slight decrease in sexual offences, there is a worrying increase in violent crime and new secondary peak in the time analysis which shows that crime in this area is now a problem from 23:00hrs. This could be attributed to the change in recording of violent crime and so this will need to be reviewed next year.

The possible increase in violent crime and the early peak time shows it is important to maintain this red area.



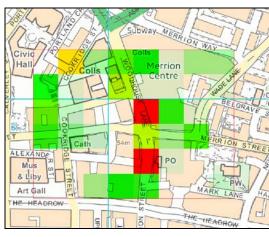
# Year: 2013 - 2014 (Sept - Aug)

# Crime

•	Theft	331
•	Robbery	4
•	Sexual Offences	8
-	Violent Crime	121

## Time Analysis

■ Peak 00:00 – 03:00 hrs



# Year: 2014 - 2015 (Sept - Aug)

### Crime:

•	Theft	247 (-84)
•	Robbery	1 (-3)
•	Sexual Offences	7 (-1)
•	Violent Crime	167 (+46)

#### Time Analysis:

•	Peak	01:00 – 03:00 hrs
•	Secondary peak	23:00 - 01:00 hrs

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# **Cross Belgrave Street, Merrion Street**

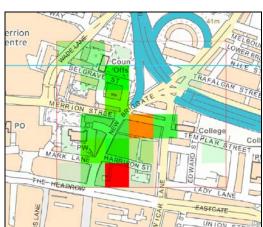
As reported last year, a new area in Leeds has been developed in the north of the city. The new bars mentioned in last year's report have opened and as predicted have proven very popular.

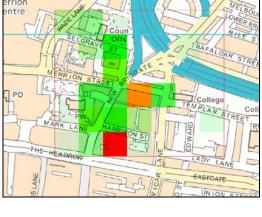
There is a worrying increase in violent crime and theft in this area compared to last year but this may be attributed to the change in recording of crime as mentioned earlier in this report.

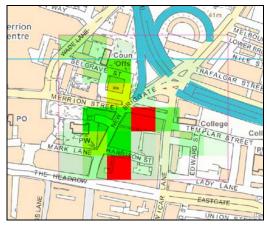
Although busy this area is not a major concern to the Licensing Authority. There

have been one off incidents but these have been attributed to specific premises which have been subject to action planning.

This area remains in the amber area this year, as this provides the most flexibility to negotiate with applicants regarding safeguards that can be put in place. However if crime levels increase further this area will be subject to further review next year and may face being placed in a red zone.







# **Year: 2013 – 2014 (Sept – Aug)**

# Crime

•	Theft	149
•	Robbery	4
•	Sexual Offences	1
•	Violent Crime	40

## **Time Analysis**

•	Peak	01:00 - 02:00 hrs
•	Secondary peak	02:00 - 03:00 hrs

# Year: 2014 - 2015 (Sept - Aug)

#### Crime

•	Theft	291 (+142)
•	Robbery	7 (+3)
•	Sexual Offences	6 (+5)
-	Violent Crime	84 (+44)

## **Time Analysis**

•	Peak	01:00 - 02:00 hrs
•	Secondary peak	02:00 - 03:00 hrs

8

#### Conclusion

The conclusions from the Police report are:

- Overall offending in Leeds City centre has dropped in the 14/15 year by 785 when compared to 13/14.
- Most incidents in licensed premises are thefts or assault. The number of assaults in licensed premises has increased in 14/15 compared to 13/14, as has the number of associated alcohol involved flags.
- During the DTE, thefts are a problem despite a drop in 14/15 compared to 13/14.
- During the NTE, assaults increase and are greater than the same figure last year.
- Call Lane, Briggate and Albion Street have had the most offences in 14/15.
- Assaults are roughly split between off street and on street offending in 14/15 and are
  consistently so over the examined period. There are more reports of off street theft offences
  than on street.
- Seasonality shows assault, drunk & disorderly, theft from person and theft non-specific reduce over the summer months of May August and increase steadily peaking in December.
- Hotspot locations for NTE offending are around Duncan Street and Lower Briggate.
- The top 3 offence categories assault, theft from person and theft non-specific, tend to occur in two broad locations. Area 1 is around Merrion Street/Woodhouse Lane/New Briggate. Area 2 is around Boar Lane/ Duncan Street/Lower Briggate/ Call Lane and has a denser amount of offences.
- Males are generally victims and offenders in assaults. Females are more likely to be victims in theft offences.

With these conclusions in mind the Licensing Authority has determined that the red area around Assembly Street and Crown Street be reduced. All other areas remain the same. Merrion Street/Cross Belgrave Street area will be closely monitored with a view to placing it in a red zone should the crime figures not improve in the next 12 months. Similarly the worrying increase in theft and violent crime in the two red areas will be closely monitored.

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# Agenda Item 9



Report author: Susan Holden

Tel: 0113 395 1863

# Report of the Head of Elections, Licensing and Registration

Report to Licensing Committee

Date: 15<sup>th</sup> December 2015

**Subject:** Cumulative Impact Policy for Armley

Are specific electoral Wards affected?  If relevant, name(s) of Ward(s): All	☐ Yes	⊠ No
Are there implications for equality and diversity and cohesion and integration?	☐ Yes	⊠ No
Is the decision eligible for Call-In?	Yes	⊠ No
Does the report contain confidential or exempt information?  If relevant, Access to Information Procedure Rule number:  Appendix number:	☐ Yes	⊠ No

# Summary of main issues

- 1. Armley is a sub-district found to the west of Leeds. In recent years it has been highlighted as an area of concern due to levels of deprivation, poor health outcomes and, more recently, an increase of disorder in the main shopping areas.
- 2. In the last few years residents have reported to the Armley Ward Members and the local MP increasing concerns about large groups of mostly male street drinkers gathering on Town Street. Residents find this intimidating and have reported feeling that this area is becoming a no-go zone.
- 3. A multi-agency partnership group has met a number of times to discuss this matter and a solution suggested would be to implement a cumulative impact policy to halt the increase in off licensed premises licence applications.

#### Recommendations

- 3. Members of Licensing Committee are recommended to:
  - a) consider if a cumulative impact policy is appropriate for Armley Town Street and the neighbouring area and if so,
  - b) to request that officers undertake further work in researching the evidence and designing a cumulative impact policy; and
  - c) to approve a public consultation to gather qualitative data to support the policy.

# 1 Purpose of this report

1.1 This report requests that Licensing Committee consider if a cumulative impact policy would be appropriate for Armley, in view of the increase in disorder being experienced in the area.

# 2 Background information

- 2.1 Armley is a sub-district of Leeds found to the west of the city centre. It has been subject to attention from partners for a number of years due to its place on the deprivation index, and JSNA which shows poor health outcomes.
- 2.2 Last year the Licensing Committee recognised this as an area that would benefit from Local Licensing Guidance due to poor health outcomes of people living in LS12.

### 3.0 Main issues

- 3.1 This is an area which, like other areas in Leeds, has shown a decrease in premises licensed for the sale of alcohol on the premises, such as pubs and registered clubs. However it has also seen an increase in off licences.
- 3.2 A quick survey of the licensing statistics shows an increase as follows:
  - In 2011 there was the usual mix of applications across Armley including two on licences, an off licence and a take away.
  - In 2012 and 2013 there were no applications.
  - In 2014 there were two off licence applications and an on licence (Neli's Bar which was subsequently revoked on review).
  - So far in 2015 there have been 4 off licence applications granted.
- 3.3 It demonstrates there is an increase in off licence applications in an area that currently has 10 off licences on Town Street and Branch Road and so this would highlight that this area is becoming attractive to businesses wanting to establish an off licence type operation.
- 3.4 This alone does not warrant a cumulative impact policy. However there has been some negative press recently regarding antisocial behaviour around Armley Town Street. Part of the issue is that there is a culture of street drinking which involves two distinct groups. Firstly, adult Eastern European males drinking in small groups, generally orderly and compliant and who hand over alcohol when requested as per the DPPO. The second group are a more anti-social group of white British males who congregate on Town Street and whilst in drink commit crimes, and generally make a nuisance of themselves to passers-by and shop premises.

- 3.5 A multiagency partnership was formed earlier this year and consists of officers from West Yorkshire Police, Leeds Antisocial Behaviour Team, Front Door (social workers), Housing, Public Health, Community Safety, and Entertainment Licensing. The group has been meeting regularly and has discussed case work as well as more general long term solutions for antisocial behaviour on Town Street.
- 3.6 One of the issues highlighted is the prevalence of strong and cheap alcohol at various off-licence premises on and around Town Street. West Yorkshire Police can identify the shops concerned as they are finding littered bottles and cans that are only available in certain shops and so are confident that the issue seems to be with the smaller independently owned off licences. However each premises is working within the Licensing Act and so would not be subject to enforcement action.
- 3.7 Added to this is the increase in off licences opening on Town Street, and more recently Branch Road. The multiagency group decided the number of off licensed premises and their cumulative impact warranted further investigation to see if a cumulative impact policy would be appropriate.
- 3.8 A cumulative impact policy would ensure that every application, where relevant representations are received would be determined by the licensing sub-committee. In addition a cumulative impact policy makes the statement that the council has decided that, for reasons related to the licensing objectives, that when it receives relevant representations, there is a rebuttable presumption that applications or variation applications which seek to extend the sale or supply of alcohol are refused or subject to certain limitations.
- 3.9 In order to establish if the problems reported in Armley are tangible or perceived problems, Leeds Antisocial Behaviour Team (LASBT) have produced a report which provides examples of the complaints and issues they are dealing with in Armley. This report is attached at Appendix A.
- 3.10 A preliminary report from the Police shows that although the types of crimes associated with on licensed premises remain low or are decreasing, there has been a significant increase in violent crime and antisocial behaviour of the type that could be linked with alcohol. A further report has been commissioned by West Yorkshire Police.
- 3.11 The LASBT report shows that it could be worth investigating a CIP further including consulting with Community Committees, local residents and requesting further reports from Partner Agencies who are dealing with disorder in this area.
- 3.12 Further work will be needed to ensure that the cumulative impact is designed in such a way to include the relevant areas and the types of premises, and times of the activities to be included. It is also important that the CIP is robust and not open to legal challenge.

# 4.0 Corporate Considerations

# 4.1 Consultation and Engagement

- 4.1.1 Within the council the matter of a CIP for Armley has been considered by a multiagency group and is supported by the ward Members and local MP. However further consultation is required to garner qualitative data to support a CIP.
- 4.1.2 The introduction of a CIP would necessitate an amendment of the Statement of Licensing Policy. This would require a public consultation but this could be proportionate to the change, and therefore take place in the Armley area.
- 4.1.3 As the imposition of a CIP requires a change to the Statement of Licensing Policy, the revised policy would be recommended to Council by Licensing Committee, and therefore further opportunity for discussion before the decision to implement is reached.

# 4.2 Equality and Diversity / Cohesion and Integration

4.2.1 There are no implications for equality in the imposition of a cumulative impact policy; however the consultation will be so designed as to take into consideration religious and cultural events.

#### 4.3 Council Priorities and Best Council Plan

- 4.3.1 The Statement of Licensing Policy sets out the principles the council will use to exercise its functions under the Licensing Act 2003. Applicants for licences are expected to read the Policy before making their application and the council will refer to the Policy when making its decisions.
- 4.3.2 The licensing regime contributes to the following Best Council Plan 2015-20 outcomes:
  - Improve the quality of life for our residents, particularly for those who are vulnerable or in poverty;
  - Make it easier for people to do business with us.
- 4.3.3 The licensing regime is linked to the Best Council Plan objectives:
  - Supporting communities and tackling poverty, and
  - Becoming a more efficient and enterprising council

# 4.4 Resources and Value for Money

4.4.1 The consultation and implementation of the CIP has a cost implication.

# 4.5 Legal Implications, Access to Information and Call In

4.5.1 A cumulative impact policy is a concept described in the Guidance issued under S182 of the Licensing Act 2003, produced by the Home Office. Although a CIP states that the council will refuse licence applications, it can only do so if it appropriate for the promotion of the licensing objectives. Therefore a CIP is backed by statistical evidence provided by the Police and the council which shows a direct link between a cumulative impact of licensed premises and the licensing objectives. This, in itself, ensures the CIP is robust to legal challenge.

# 4.6 Risk Management

4.6.1 A CIP must be supported by evidence which shows the necessity for such a policy. In addition existing businesses will be consulted during the public consultation and will be able to make their views known on the proposal. However at this time, as this work is yet to be completed, there is a low level of risk to the council.

# 5 Conclusions

5.1 Armley is a town in a deprived area of Leeds and Armley Town Street is reportedly suffering from antisocial behavior. The work already undertaken by the multiagency partnership group could be supported by the introduction of a cumulative impact policy. In order to implement it further research needs to be undertaken and consultation carried out in Armley. Officers are seeking permission to undertake this further work and carry out a consultation.

## 6 Recommendations

- 6.1 Members of Licensing Committee are recommended to:
  - a) consider if a cumulative impact policy is appropriate for Armley Town Street and the neighbouring area and if so,
  - b) to request that officers undertake further work in researching the evidence and designing a cumulative impact policy
  - c) to approve a public consultation to gather qualitative data to support the policy.

# Background documents<sup>1</sup>

None

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<sup>&</sup>lt;sup>1</sup> The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.



# **ASB in Armley**

#### Leeds Anti-Social Behaviour Team



#### **Background**

Leeds City Council is committed to reducing anti-social behaviour using all the available tools and powers to achieve this.

Working with our partner agencies and the local community we will take a stand against anti-social behaviour, to move away from a situation where people tolerate problems, to one where everyone works together to tackle those problems, and improve their quality of life.

As outlined within Leeds City Council's Anti-Social Behaviour Strategy for Leeds, the Leeds Anti-Social Behaviour Team (LASBT) will seek to tackle anti-social behaviour at the earliest opportunity through a combination of prevention, enforcement and support & resettlement activities.

All case participants will be treated with dignity and respect, with individual vulnerabilities and safeguarding needs identified and provided for.

#### What is anti-social behaviour?

- When someone does something that most people would say is unreasonable
- Something that causes harassment, alarm or distress
- Something that causes a nuisance or annoyance

Anti-social behaviour can be experienced:

- At home (because of the behaviour of neighbours)
- On a street or in a local area
- In public, communal areas such as parks
- On public transport

#### How to report anti-social behaviour

It is important that anti-social behaviour and nuisance are dealt with by the appropriate agency and not allowed to escalate. Someone who rents their home from Housing Leeds, a housing association, private landlord or agency should report the problem to them first. Anyone that owns their own home or if the problems are persistent or serious should report directly to Leeds Anti-Social Behaviour Team.

By telephone: 0113 222 4402 Monday – Friday 8am – 6pm

By email: LASBT@leeds.gov.uk

In person: Visit your local housing office or One Stop Centre

### How is antisocial behaviour investigated?

There are five basic questions that are asked when someone reports anti-social behaviour or a noise nuisance:

Where? Is the problem in your home, outside your home, or somewhere else? Be as specific about

the location as you can.

When? When and how often does the nuisance occur? Is it day or night? Provide dates and times for each incident.
 Who? Are the person or people involved known to you? Can you describe them?
 Why? Is there a reason why you are being targeted? Has a relationship broke down? Is this an issue affecting other people in the community?
 What? What is the nuisance behaviour? How serious or persistent is the problem?

Once reported a LASBT Case Officer will explain the investigation process to the complainant. No action will be taken without their consent. The officer will update the complainant every 10 working days and will investigate and aim to resolve the problems at the earliest opportunity. They will consider the use of:

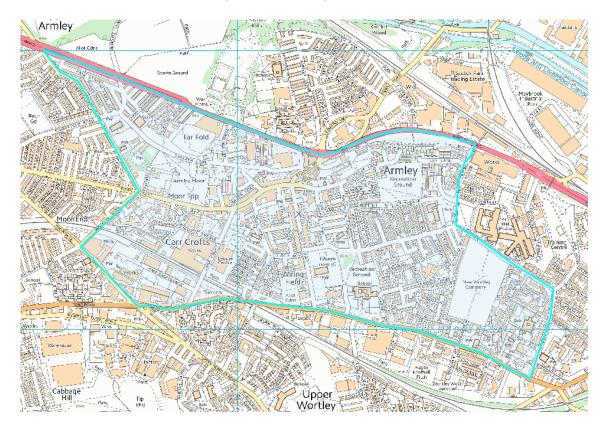
- Diversionary activities or support
- Restorative Conferences
- Acceptable Behaviour Contracts
- ASB Warnings and Non Legal Remedies
- Referrals to Mediation
- Housing cautions

- Family Intervention Tenancy
- Injunctions
- Possession Orders or Eviction
- Premises Closure Orders
- Noise Abatement Notices
- Seizure of Noise Equipment

### Anti-social behaviour in Armley

This report has been written to assess the level of antisocial behaviour being reported to LASBT with a view to supporting a proposed cumulative impact policy in Armley to stop the increase in off licensed premises.

When reports of ASB are received the initial contact with customers and service users is categorised as an enquiry. Once LASBT has established the enquiry has met the required criteria and is appropriate for further investigation, this then becomes an open investigation allocated to a LASBT Case Officer. This can then lead to a number of outcomes. Described below are the number of enquiries, investigations and specific actions that are related to Armley ward and the specific area around Town Street.



### **Enquiries**

Enquiries within Leeds City Council are used to manage the initial contact with customers and service users. Enquiries are received from a number of sources such as:

- Council's telephone contact centre
- emails/web forms direct from customers
- via local ward members/MPs
- referred from agencies such as West Yorkshire Police and Stop Hate UK.

Enquiries relating to antisocial behaviour or criminality, once assessed as appropriate for further investigation, are then categorised as cases.

The below table shows enquiries received by Leeds City Council categorised as anti-social behaviour in the past 12 months for the Whole of Armley Ward area. For the purpose of the proposed cumulative impact policy, further analysis has been done relating to the area surrounding and including Town Street, Armley.

	Armley Ward	Armley Town Street and area
Abuse/Intimidation/Harassment	17	6
Criminal Damage & Vandalism	9	3
Drug/Substance Supply & Misuse	5	1
Hate Crime - Race	14	3
Hate Crime - Racial	1	0
Hate Crime - Sexual Identity	1	0
Neighbour Disputes	9	4
Noise Nuisance	158	36
Nuisance & Rowdy Behaviour	31	9
Property Alarm	3	2
Vehicle Related Nuisance	3	2
Violence	4	2
Grand Total	255	68

This shows that the area identified accounts for 26.7% of all ASB related enquiries for the Armley Ward in the preceding 12 months.

Within the enquiries for this area, there are a number of specific issues highlighting alcohol as a contributing factor to the ASB reported, a sample of which are below:

- **Burnsall Grange** April 2015 A resident of Burnsall Grange reports individuals sleeping in the communal areas and urinating in the lifts.
- Westerly Rise April 2015 A resident of Westerly Rise contacted the Council to complain about groups of people using the car park of the block to gather and drink alcohol. It goes on to say that

this results in rowdy behaviour and the car park being littered with smashed glass, cans and bottles making it unpleasant and hazardous for residents.

- Armley Town Street May 2015 A Male resident who resides outside this specific central Armley area, contacted the council to express his concerns about a group of males who are "drinking and congregating, blocking the pavements and making shopping on town street quite unpleasant."
- **Sir Karl Cohen Square** January 2015 and June 2015 (repeat) A female resident at a Sheltered Housing Scheme which faces on to Armley Town Street was assaulted outside the complex by a female, known to her who was in drink
- Eyres Terrace August 2015 A resident on Eyres Terrace reported that a male identified as a persistent street drinker present on Armley Town Street had been sleeping rough adjacent to her house and littering the area
- Athlone Grove October 2015 A resident of Athlone Grove reported being intimidated by a male who was heavily intoxicated on Armley Town Street, was sat on the pavement and had let his dog off the lead. The caller said that they often see this male drinking on the street in the area of Town Street and in particularly at the rear of the shops on Town Street.

### **Investigations**

Once an enquiry is assessed as meeting LASBT criteria, and being appropriate for further investigation, this then becomes an open investigation allocated to a LASBT Case Officer.

In the financial YTD 2015/16, LASBT have handled 97 case investigations in the whole of the Armley Ward area. At time of reporting, 33 are active investigations, and 64 are closed or finalised. For the purpose of the proposed CIP, further analysis has been done relating to the area surrounding and including Town Street, Armley. During 2015/16 YTD LASBT have managed 29 cases in the area in question, and at time of reporting, 8 are active investigations, 21 are closed or finalised.

	Armley Ward	Armley Town Street and area
Alcohol related	12	3
Criminality	8	2
Drug/Substance misuse/dealing	13	4
Hate Crime Race	7	3
Misuse of Public Space	5	2
Noise	23	6
Nuisance Vehicles	2	0
Rowdy Behaviour	9	2
Threats/Actual Violence	9	3
Vandalism/Damage to Property	2	2
Verbal Abuse	7	2
Total	97	29

This shows that the area concerned accounts for 29.9% of ASB casework in the Armley ward area during 2015/16 YTD.

### **Case Management - Specific Issues Arising**

Within the LASBT case investigations for this area, there are a number of specific issues highlighting alcohol as a contributing factor to the ASB reported, a sample of which are below:

- Theaker Lane A resident in the area of Theaker Lane made complaints about 2 disused buildings "The Old Chapel" and the medical centre on Theaker Lane. The complaints were that there were groups of people gathering on the corner of Theaker lane, and the junction of Town Street/Gelder Road who were drinking excessively, and whilst in drink were behaving in a rowdy fashion, urinating in public and making inappropriate advances towards lone females. The group of drinkers were also gaining access to the derelict buildings identified for the purposes of sleeping/drinking. Through partnership working the buildings were secured and the area cleaned. Upon cleaning, one of the staff members doing the work managed to fill a standard sized wheelie bin with nothing but empty vodka bottles that had been found on the public grassed areas and the nearby undergrowth.
- Town Street (residential property) Complaints received about council owned domestic properties on Town Street where the resident of one property, whilst in drink, was causing excessive noise nuisance, throwing items out of the flat windows and setting them alight, and the tenant was alleged to have threatened another resident. Alcohol was identified as a factor, and the accused would regularly visit another property which was used like an "open house" for people to drink alcohol, visitors were regularly seen attending with large amounts of alcohol throughout the day and this caused noise disturbance to the neighbours.
- **Burnsall Grange** numerous residents made complaints that related largely to vagrancy and misuse of the communal areas of the block by people unknown which included sleeping, drinking alcohol, using drugs and urinating/defecating in communal areas.
  - One specific further issue was highlighted in relation to a male who was the partner of a resident who would continually attend the block at all hours of the day and into the early hours of the morning shouting foul abuse, causing damage and assaulting his partner, all of which whilst in drink.
- Street drinking around Armley Town Street as identified below, concerns from residents and businesses became apparent in relation to groups of males gathering on Armley Town Street openly drinking alcohol on street within the DPPO area and whilst in drink behaving in a disruptive and anti-social way. This involved assaults on shop staff, verbal abuse, fighting, public urination and littering. This led to successful court action being taken against a core of individuals identified as involved (see "Injunctions against street drinkers" below).

## Offender Management/Legal Orders:

LASBT Caseloads are within 3 categories, Open, closed and Offender Management. The LASBT Teams have a dedicated Offender Management Officer, one of their duties is managing cases where court orders are in force. They monitor the cases, engage with the victims, witnesses and accused as well as liaise with relevant partner agencies. They also have responsibility for the enforcement of court orders such as injunctions and possession orders including applications for committal upon breach of injunction.

There are currently 7 injunction orders that are in force in relation to the area in question. 1 order, which is tied to a suspended possession order relates to a male in the Hall Lane area, and involves numerous breaches of tenancy. The other 6 relate to ASB where the use of alcohol is a major contributing factor.

## Injunctions against "Street Drinkers"

During the Spring months of 2015 an issue was identified through partnership working in the vicinity of Town Street, including analysis of police calls for service and intelligence, complaints to the Council (enquiries – see above), and engagement with local residents and businesses. The issue of concern related to a group of predominantly white British adult males gathering on Armley Town Street and drinking alcohol to excess in public despite there being a Designated Public Places Order in place prohibiting drinking alcohol in public.

The information received indicated that whilst in drink this cohort of street drinkers engaged in anti-social behaviour including public urination, littering, loud and rowdy behaviour, sleeping in the street, fighting and disturbing not only shoppers/residents but interfering with the smooth running of a number of businesses in the area.

The main areas where this behaviour played out were around the William Hill Bookmakers on town Street, at the bus stops outside the Co-Op and Greggs stores on Town Street, at the disused medical centre on Theaker Lane and at the rear of shop premises such as the Co-Op on Town Street and Wilkinsons on Stanningley Road. Further complaints were also received from residents, predominantly from Council owned multi-storey flats just off Town Street, most notably Burnsall Grange, and Westerly Rise (See enquiries above)

Through local partnership working, a core of 6 individuals was identified and evidence gathered in relation to Anti-Social Behaviour. Within the evidence used for the 6 injunctions, there were a total of 106 incidents, all of these incidents were in the area concerned, that being Armley Town Street and it's immediate vicinity. The behaviour perpetrated either individually or as a group included drinking on street/having alcohol seized under DPPO rules, public urination, being incapacitated through drink, verbal abuse, fighting and shop theft.

In one particular case, the behaviour was more widespread and involved acts of violence. This individual was involved in numerous incidents of ASB at Burnsall Grange whilst in drink including shouting, swearing and other disorderly conduct at the block and in the car park at various times of day including the early hours of the morning. He also engaged in theft from Shops at ALDI on Kirkstall Road, and the Greggs and Co-Op stores on Armley Town Street, and when challenged he became verbally abusive and was violent towards the staff which in one case involved kicking and punching a shop managers head whilst he was on the floor after he had rugby tackled him to the ground. This occurred on Armley Town Street and the area will have been busy with shoppers at that time. There then followed incidents specifically targeted at shop staff at the Co-Op on Armley Town Street, including foul verbal abuse of a female member of staff whilst in drink.

All 6 cases against those identified as problematic street drinkers in this area were successful at court and the defendants are now being offender managed within LASBT.

#### **Produced by:**

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# LICENSING COMMITTEE WORK PROGRAMME 2015/16 - LAST UPDATED 04/12/15 (JG)

ITEM	DESCRIPTION	NOTES	TYPE OF ITEM	
Items Currently Unscheduled				

ITEM	DESCRIPTION	Officer	TYPE OF ITEM
		·	
Meeting date: 10 <sup>th</sup> JUNE 2 Licensing, Convictions Cr	2014. HELD PH operator Conditions Review, HC Proprietors Suitability attention and De Regulations	Assessment, 3 Year Driver	
Meeting date: 8 <sup>th</sup> JULY 20 Policy	014. HELD: BID UPDATE (Late Night Economy), Strong Alcohol Scheme	s, Otley Cumulative Impact	
Meeting date: 5th AUGUS TPHL Equality Monitoring,	ST 2014. HELD: Entertainment Licensing Section Activity update, TPHL, Leeds Festival 2014	Section Activity Update,	
	MBER 2014. HELD: WYP Presentation, Hackney Carriage Proprietors – Artising Screens In Licensed Vehicles	Appropriate Suitability	
Smoke Free Legislation U	ER 2014 HELD: Inner East and Inner West Local Licensing guidand pdate Report, Outcomes of the Licensing Committee Working Group (Waltional Licensing Safeguarding Proposals		
Meeting date: 11th NOVE	MBER 2014 CANCELLED		
Charges, Fixed Odds Betti Safeguarding Measures –	BER 2014: Review of City Centre Cumulative Impact Policy, Entertainmenting Terminals, Fee Wi Fi in Private Hire Vehicles, Additional Taxi and Property Annual DBS Checks * the online DBS update Service, Additional Licenseligence Lengths with the WYP, Unmet Demand Survey – Hackney Carria	ivate Hire Licensing sing Safeguarding Proposals	
Meeting date: 6 <sup>™</sup> JANUAR	RY 2015 CANCELLED		
Health, Hackney Carriage	ARY 2015:Entertainment Licensing Section – Update Report July to De Proprietors (HCP) Appropriate Suitability Assessment – Update, Taxi a ity Update – Taxi and Private Hire Licensing – 1 <sup>st</sup> July to 31 <sup>st</sup> December	nd Private Hire Licensing	
Key:			-

Key:

Review of existing policy

DP – Development of new policy

PM – Performance management

B – Briefings SC – Statutory consultation

# LICENSING COMMITTEE WORK PROGRAMME 2015/16 - LAST UPDATED 04/12/15 (JG)

ITEM	DESCRIPTION	Officer	TYPE OF ITEM	
Measures – Fit and Proper Assessment for HCD, HCVP, PHD, PHVP, PHO Licences, Escort and Permit Drivers				
Meeting date: 10 <sup>th</sup> March 2015: Taxi and Private Hire Licensing Web Page – Revealing pages following Enforcement Activity, Digital Advertising Screens, Presentation on Legal highs in Leeds, Policing and the Night Time Economy				
Meeting date: 8 <sup>th</sup> April 2015: Shisha Update, Gambling Act 205 Statement of Licensing Policy, First Draft Event Management – Leeds Festival 2015.				
Meeting date: FRIDAY 22ND MAY 2015 – ADDITIONAL MEETING - Governance arrangements, Digital Advertising Screens in Licensed Vehicles.				
<b>Meeting date:</b> 9 <sup>th</sup> <b>JUNE 2015 CANCELLED -</b> Response to the Gambling Commission Consultation on the Guidance to Licensing Authorities – Members views obtained by email and response sent – S Holder				
Meeting date: 7th JULY 2015 - HELD - GAO5 Policy Review, Hemmings C Westminister Case Review				
Meeting date: 4 <sup>th</sup> AUGUST 2015 - HELD - Leeds Festival 2015, Entertainment Licensing Section Activity update, TPHL Section Activity Update, Private Hire Operators that use smart phone apps" and how they comply with the booking requirements.				
Meeting date: 8 <sup>th</sup> September 2015 – HELD - Policing and the Night time Economy and Changes to TPH Licensing in Deregulation Act				
Meeting date: 6th October 2015 - CANCELLED				
<b>Meeting date:</b> 17 <sup>th</sup> November 2015 - Large Casino Presentation, De-Regulation Act 2015 and Delegation of Enforcement Powers Across Authorities, Safeguarding Measures – Fit and Proper Assessment for Taxi drivers and operators, Policy change proposals – 'fit and proper' person assessment, Leeds Festival De-Brief				
Meeting date: 15 <sup>th</sup> December 2015				
City Centre CIP Review	To receive a report which provides a review of the City Centre CIP	S Holden	RP	

Key:

RP – Review of existing policy

DP – Development of new policy

PM – Performance management

B – Briefings SC – Statutory consultation

# LICENSING COMMITTEE WORK PROGRAMME 2015/16 - LAST UPDATED 04/12/15 (JG)

ITEM	DESCRIPTION	Officer	TYPE OF ITEM
Armley CIP	To receive a report which put forward proposals for a CIP for Armley	S Holden	DP
Meeting date: 9th Februar	y 2016		
Hemming Vs Westminster Judgement – Implications for Council Departments	To receive a report back on the implications for Council Departments following the Hemming Vs Westminster Judgement	M O'Shea	В
Entertainment Licensing Section – Update Report July to December 2015	To receive an update report on Entertainment Licensing covering the period July to December 2015	N Raper	PM
Activity Update – Taxi and Private Hire Licensing – 1 <sup>st</sup> July to 31 <sup>st</sup> December 2015	To receive an activity update for Taxi and Private Hire Licensing covering the period 1st July to 31st December 2015	D Broster	PM
Mint Festival 2015 D- Brief	To receive a report which provides a de-brief of the Mint Festival 2015	S Holder	В
Hackney Carriage Forum Constitution	To receive a report which highlights recent changes to the Hackney Carriage Forum Constitution	D Broster	DP

Key:

RP – Review of existing policy

DP – Development of new policy

PM – Performance management

B – Briefings SC – Statutory consultation

ITEM	DESCRIPTION	Officer	TYPE OF ITEM
Meeting date: 8th March 2016			
Meeting date: 12 <sup>th</sup> April 2016			
Meeting date: 10 <sup>th</sup> May 2016			
Wheel Chair Accessible Vehicles	To receive an update on Wheel Chair Accessible Vehicles	D Broster	В